

1 THE HONORABLE RICARDO S. MARTINEZ  
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**UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE**

9 LISA HOOPER, BRANDIE OSBORNE,  
10 KAYLA WILLIS, REAVY  
11 WASHINGTON, individually and on behalf  
of a class of similarly situated individuals;  
12 THE EPISCOPAL DIOCESE OF  
OLYMPIA; TRINITY PARISH OF  
SEATTLE; REAL CHANGE,

13 Plaintiffs,

14 v.

15 CITY OF SEATTLE, WASHINGTON;  
16 WASHINGTON STATE DEPARTMENT  
17 OF TRANSPORTATION; ROGER  
MILLAR, SECRETARY OF  
TRANSPORTATION FOR WSDOT, in his  
18 official capacity,

19 Defendants.

NO. 2:17-cv-00077 RSM  
STATE DEFENDANTS' REPLY  
Hearing date: 3/27/2020  
Without Oral Argument

21 **I. INTRODUCTION**

22 Plaintiffs' response fails to establish any prejudice that would result by the Court granting  
23 Defendants' motion for conversion. The idea that this case has not been heard "on the merits" at  
24 the preliminary injunction hearing, which followed months of written and live discovery,  
25 completely ignores the comprehensive nature of the injunction proceedings in this case.  
26 Moreover, Plaintiffs have done nothing to resume litigating this case since the Ninth Circuit

1 issued its mandate on the interlocutory appeal on this Court's denial of class certification; quite  
 2 the contrary, Plaintiffs are moving to dismiss their claims with prejudice.

3 One way or another, this case will be resolved on the motions currently before this Court.  
 4 But the applicable law and the underlying procedural history of the case point toward conversion  
 5 being the appropriate result.

6 **II. ARGUMENT IN REPLY**

7 **A. Plaintiffs Were Provided Sufficient Notice Under Rules 56 and 65(a)(2)**

8 Plaintiffs argue they did not receive "clear and unambiguous notice" under Rule 65(a)(2).  
 9 That Rule pertains to *consolidation*, not *conversion*. If a court decides to advance a case's trial  
 10 on the merits to be heard at the same time as the motion for preliminary injunction, it must give  
 11 clear and unambiguous notice. Fed. R. Civ. P. 65(a)(2). This is because, as Plaintiffs point out,  
 12 it would be prejudicial for a court to decide the case on the merits without informing the parties  
 13 of its intention to do so. *See Univ. of Texas v. Camenisch*, 451 U.S. 390, 395 (1981). However,  
 14 neither the Court nor Defendants are proposing to consolidate the preliminary injunction hearing,  
 15 which has obviously long passed, with a final hearing on the merits; rather, Defendants are  
 16 asking the Court to convert its denial of Plaintiffs' motion for preliminary injunction into  
 17 summary judgment in favor of Defendants based on the factual record developed at the  
 18 injunction hearing. This is within a court's discretion, so long as the notice and hearing  
 19 requirements of Rule 56 are met. *See Air Line Pilots Ass'n, Int'l v. Alaska Airlines, Inc.*, 898 F.2d  
 20 1393, at 1397 n. 4 (9th Cir. 1990). As Defendant City of Seattle points out in its Motion, these  
 21 requirements were met in this case, and Plaintiffs received sufficient notice.

22 **B. Plaintiffs Would Not Be Prejudiced by Conversion**

23 Plaintiffs further argue that converting the Court's order denying a preliminary injunction  
 24 into a final judgment on the merits would "deny [them] a full opportunity to present their  
 25 respective case." Dkt. # 236 at p. 7 (internal quotations omitted). Setting aside the fact that  
 26 Plaintiffs have no intention of presenting a case because they are moving to dismiss their

1 complaint (Dkt. # 234), the notion that Plaintiffs were not presenting their case on the merits  
 2 during the injunction phases is not supported by the record. Plaintiffs' proposed preliminary  
 3 injunction order, which was nearly identical to the proposed temporary restraining order, went  
 4 much farther than preserving the status quo while the case was adjudicated on the merits. *See*  
 5 Dkt. # 93-1. If granted, it would have effectively resolved the case in Plaintiffs' favor, changing  
 6 the practices of Defendants in how clean-ups were conducted in the City of Seattle. Dkt. # 93-1.

7 Additionally, Plaintiffs' contention that they have been "solely litigating proceedings for  
 8 emergency relief" (Dkt. # 236 at p. 8) is unpersuasive. Plaintiffs fail to articulate any manner in  
 9 which their request for preliminary injunctive relief differs from the relief they would seek as  
 10 part of a permanent injunction or declaratory ruling. And, their reliance on *Lamex Foods, Inc. v.*  
 11 *Audeliz Lebron Corp.*, 646 F.3d 100 (1st Cir. 2011) is misplaced. In that case, the trial court  
 12 consolidated a preliminary injunction hearing with a hearing on the merits of the complaint,  
 13 which sought both damages (arising out of a payment dispute for frozen poultry) and injunctive  
 14 relief (to bar the defendant from engaging in a "smear campaign" to prevent plaintiff from  
 15 finding alternative buyers for its goods). *Id.* at 102-05. The Court of Appeals held this  
 16 consolidation was improper because the trial court did not clearly signify its intent to consolidate  
 17 the proceedings and did not obtain explicit consent from the parties, which had previously  
 18 requested a jury trial, to dispose of the case through a consolidated hearing. *Id.* at 111. This is  
 19 not the case here because a) this case involves conversion of an injunction ruling into summary  
 20 judgment on the merits, not consolidation, and b) Plaintiffs have not demanded a trial by jury.

21 Plaintiffs further claim there are "numerous pieces of evidence" that could alter the  
 22 Court's findings of fact contained in its order denying a preliminary injunction. Dkt. # 236 at  
 23 p. 8. Yet they fail to identify a single one; they only vaguely reference the fact that "the record  
 24 is two years old." Dkt. #236 at p. 9. This is particularly unpersuasive in light of the fact that  
 25 rather than attempt to actually conduct discovery to uncover how Defendants' policies and  
 26 practices may have changed over time, Plaintiffs are dismissing their lawsuit. Their reliance on

1 potential new or different evidence is entirely theoretical. And, *State v. Pippin* has no bearing on  
 2 this case's outcome for two reasons. First, that case concerned protections under article 1,  
 3 section 7 of the state constitution for unhoused persons and holds that an unhoused person's tent  
 4 and other personal belongings are entitled to constitutional protection. *State v. Pippin*,  
 5 200 Wn. App. 826, 846, 403 P.3d 907 (2017). This case does not turn on whether the federal or  
 6 state constitutions apply to unhoused individuals and their personal belongings; this Court has  
 7 ruled that the City and State Defendants' policies and practices meet the reasonableness test  
 8 under *Lavan* assuming the Fourth Amendment applies. Dkt. # 209 at pp. 18-24. Second, as to  
 9 the State Defendants specifically, the Eleventh Amendment precludes Plaintiffs' state  
 10 constitutional claims, and *Pippin* does not alter that analysis.

11 **C. There are No Genuine Issues of Material Fact, so Summary Judgment Is  
 12 Appropriate**

13 While Plaintiffs claim there are "numerous" factual issues that remain, they misstate the  
 14 Court's preliminary injunction ruling. This Court did not hold that "more 'context' was needed  
 15 to resolve disputed material issues (see Dkt.# 236 at p. 10); what the Court actually held was that  
 16 the Plaintiffs' presentation of videos, photographs, and declarations purporting to show the  
 17 Defendants destroying personal property lacked sufficient context for the Court to determine at  
 18 what stage in the clean-up process the evidence addressed and because of that lack of context  
 19 "the Court is not convinced that Plaintiffs are likely to succeed in establishing the existence of a  
 20 persistent and widespread City practice that violates their Fourth Amendment rights." Dkt. # 209  
 21 at p. 23.

22 **III. CONCLUSION**

23 Conversion of the preliminary injunction ruling to dispose of Plaintiffs' lawsuit is  
 24 appropriate. This case was fully litigated at the preliminary injunction stage, and Plaintiffs cannot  
 25 convincingly establish unresolved issues that warrant further litigation. State Defendants  
 26

1 respectfully request that this Court convert its Order (Dkt. # 209) into a final judgment on the  
2 merits.

3 DATED this 26th day of March 2020.

4 ROBERT W. FERGUSON  
5 Attorney General

6 *s/ Matthew D. Huot*  
7 MATTHEW D. HUOT, WSBA #40606  
8 Assistant Attorney General  
9 Attorney for Washington State Department of  
10 Transportation and Roger Millar

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**CERTIFICATE OF SERVICE**

I hereby certify that on March 26, 2020, I caused the foregoing document to be electronically filed with the United States District Court ECF system, which will send notification of such filing to all counsel of record.

DATED this 26th day of March 2020, at Tumwater, Washington.

s/*Matthew D. Huot*  
MATTHEW D. HUOT, WSBA # 40606  
Assistant Attorney General